

Grenada Seawater Air Conditioning (SWAC) PPP Project

Jyoti Bisbey, Executive Committee
Member, WAPPP

Presentation to the MCDF: Workshop on Innovations in
PPP Transaction Design

June 17, 2026

Disclaimer

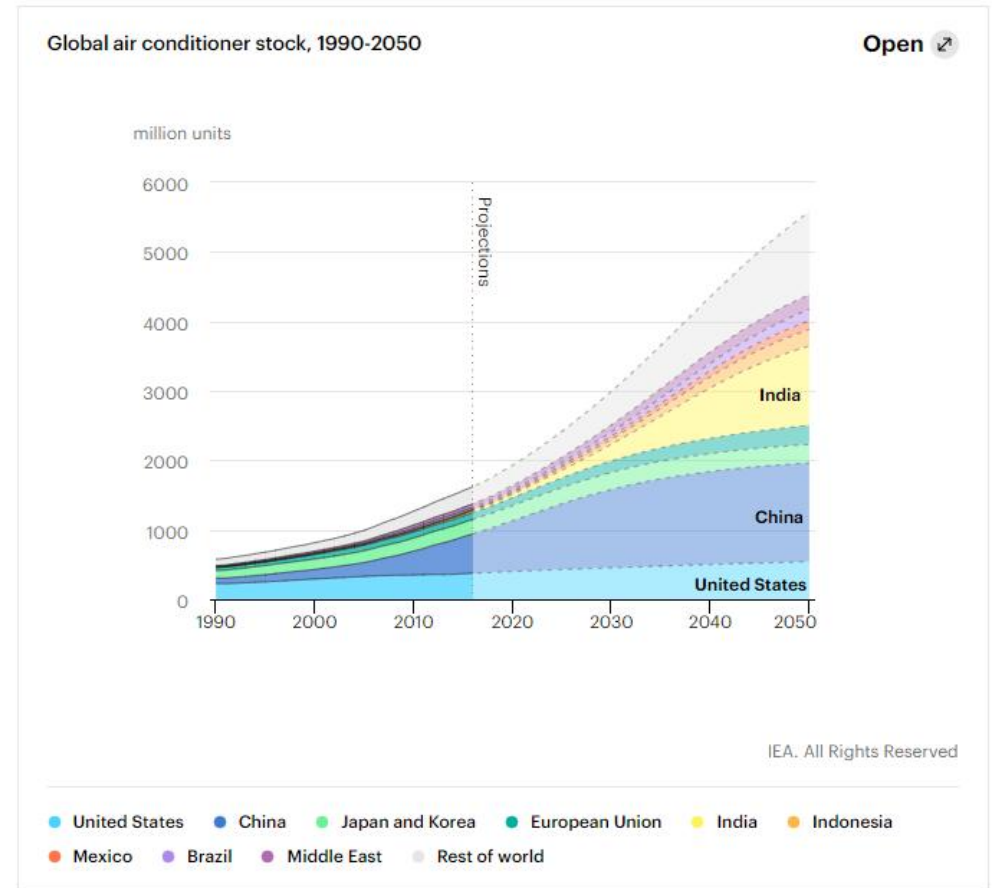
Grenada SWAC PPP project is under preparation, and the team is exploring different structuring options. Information in these slides is indicative.

Project is led by Government of Grenada,
Mr. Leslie Smith, Director, Renewable Energy,
Ministry of Climate Resilience, the Environment and Renewable Energy.

Supported by the World Bank team (Jonathan Coony and Ashok Sarkar).
Jyoti Bisbey is a climate finance & PPP consultant to the World Bank project team.

The global cooling challenge

- Energy demand expected to triple by 2050 (IEA)
- Cooling demand is the fastest-growing source of energy consumption in buildings worldwide and currently accounts for **16% of global electricity** use in this sector.
- Stock in buildings will grow to 5.6 billion by 2050, up from 1.6 billion
- In Latin America and the Caribbean (LAC), this demand could double by 2040 if efficiency measures are not implemented, placing greater pressure on energy systems and the region's climate commitments.



Operational and planned sea water cooling systems demonstrate reliability



Grenada Seawater Air Conditioning (SWAC) Project

SWAC Design

- Technology off-the-shelf and well-understood
- One moving part (seawater pump)
- System redundancy for greater reliability

Cooling station

Titanium heat exchangers are used to chill a freshwater circuit using the cold available from the deep seawater

Freshwater Circuit

HVAC systems of buildings connected to the chilled freshwater to provide cooling

Seawater discharge

At depth where natural temperature equals discharge (+/- 12°C)

Seawater intake

Cold sea water is taken from +/- 800 meter

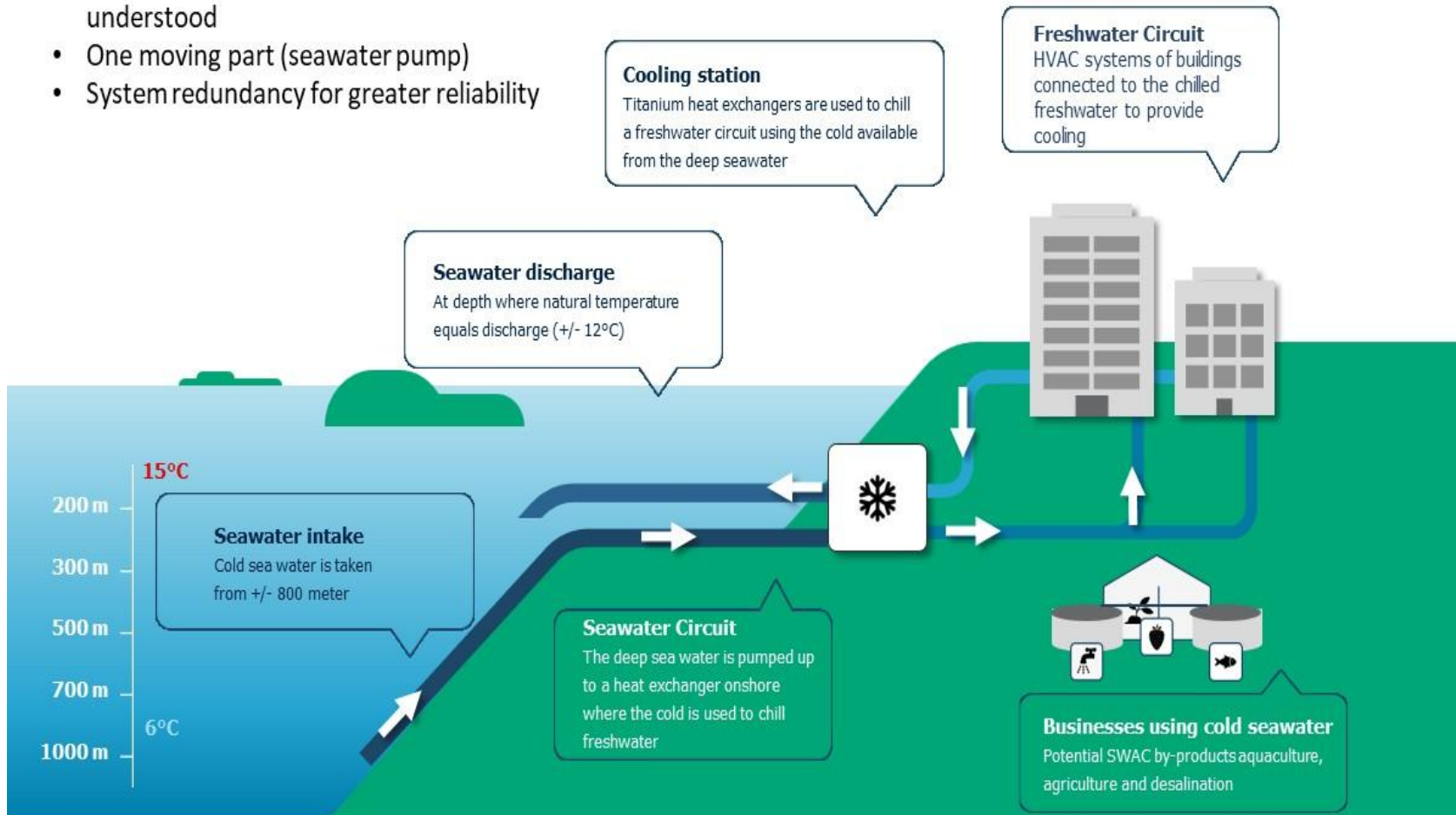
Seawater Circuit

The deep sea water is pumped up to a heat exchanger onshore where the cold is used to chill freshwater

Businesses using cold seawater

Potential SWAC by-products aquaculture, agriculture and desalination

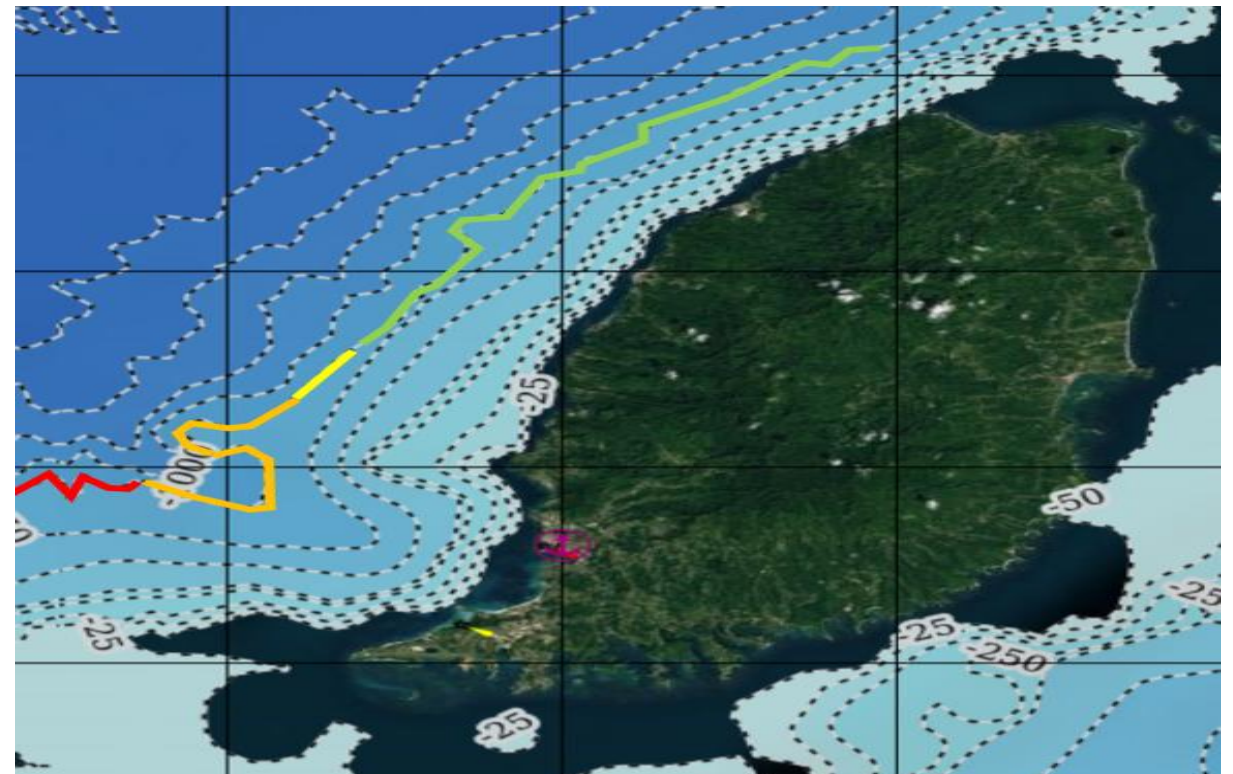
- Cooling accounts for 60% of electricity use and 1/3 of emissions
- Job creation during construction and operation
- 21,000 barrels of fuel avoided annually
- 100% elimination of refrigerant use
- 83% reduction in electricity use for cooling
- 30% lower lifetime costs than mechanical chillers
- US\$75 million in lifetime savings
- Zero HFC use, supporting Kigali Plan.
- Strong alignment with NDC targets and National Cooling Action Plan
- Potential co-benefits in aquaculture, agriculture, desalination



Preferred location of the SWAC facility








The Lime appears the most suitable for a successful SWAC system with access to deep water and existing off takers:

- Maurice Bishop International Airport
- St Georges University
- Resorts

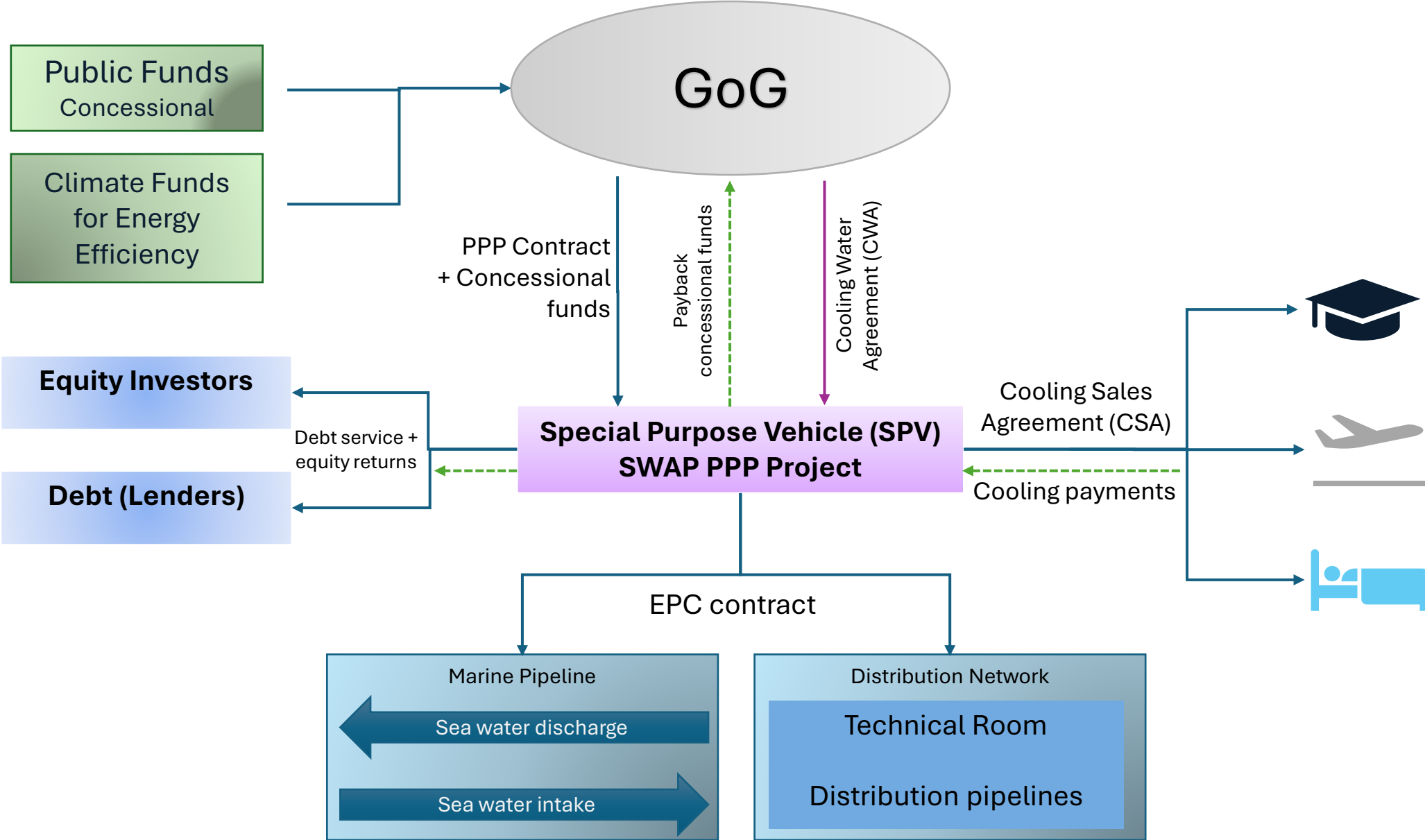


SWAC Project Design and Development

Total CapEx: US\$ 50 million

PARAMETER	FINDING
<i>Access to deep cold seawater</i>	 Access to deep, cold seawater at depth of 900 m
<i>Technical design</i>	 Marine pipeline length (7 km) and diameter (<1 m) possible
<i>Financial assessment and feasibility</i>	 Lifetime cooling cost 20+ % less than conventional chillers
<i>Cooling customer demand and interest</i>	 Four customers showing interest w/ sizable demand and proximity
<i>Environmental assessment</i>	 Pipeline deployment and thermal discharge pose no red flags
<i>Financial governance, sources and operations</i>	 PPP structure to blend public and private investments
<i>Blue Economy businesses supported</i>	 Analysis of aquaculture, enhanced agri and RO using deep seawater

Indicative PPP model: Design-Build-Finance-Operate (DBFOM)



Indicative Key Performance Indicators

KPI Category	Examples of Key Metrics	Primary Purpose
Service Delivery	Availability (%), capacity delivered, outage frequency, response time	Protect reliability and link payments to outputs
Efficiency & Environment	Coefficient of performance (COP), kWh per tons of refrigeration (TR)-hour, CO ₂ avoided, peak load reduction	Ensure energy savings and climate benefits
Commercial & Financial	Tariff cap, billing accuracy, collection rate, demand variance	Maintain affordability and manage fiscal risk
Asset & Resilience	Maintenance compliance, asset condition, storm recovery time	Preserve long-term asset value and resilience
Governance & Fiscal Risk	Reporting compliance, health & safety (H&S) metrics, contingent liabilities	Strengthen oversight and transparency

Innovations

Zero-refrigerant cooling system at national scale

Integration of marine engineering and district cooling technologies

Bringing demand side upfront in the structuring and procurement

Hybrid model combining project finance (SPV) with revolving fund

Strong sovereign-backed capital protection mechanism

Leveraging private sector and private capital mobilization (PCM)

Demonstration project for SIDS, the Caribbean, Indian Ocean and Pacific Islands

First mover advantage and higher hurdle -> World Bank and climate funds to take such risks

Blue Economy Innovation Hub

Support local and international businesses to create companies that use that use the cold temperature, purity and mineral content of deep seawater (DSW) to create businesses

- **Reverse Osmosis (RO) Desalination:** Generation of potable water via RO using DSW and feedstock which reduces need for pre-treatment and produces water of exceptional purity
- **Controlled Environment Agriculture:** Production of agricultural products in a greenhouse using DSW to maintain ideal temperatures year-round at low-cost
- **Aquaculture:** Production of fish, targeting the ornamental markets, via a recirculating aquaculture system (RAS) using DSW as a cold, pathogen-free water
- **Photovoltaic (PV) Cooling:** Improving output of PV cells in an adjacent solar farm by 15-20% via cooling with DWS
- **Gourmet Salt Production:** Using RO concentrate as feed to crystallize and package food-grade premium salt
- **Marine research and conservation:** The deep seawater provides excellent opportunities for a range of research and scientific projects
- **Sargassum:** While sargassum causes problems, its production can provide consistent feedstock to biofuel companies

Indicative Next steps

Early Market Engagement: July 2026

Secure concessional funds to leverage private capital mobilization (PCM): Q2 2026-Q2 2027

Procurement of Private Partner: Q1-Q2 2027

PPP Contract Signing: Q2-Q3 2027

Thank you!

Jyoti Bisbey, Executive Committee Member, World Association of PPP units and professionals (WAPPP)

Read WAPPP Blog, “[Making a business case for private participation in SWAC and district cooling](#)”

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